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Summary of amendments Draft to final ShapingSEQ 2023

Purpose of this document

The purpose of this document is to outline, at a high level, the changes between the draft ShapingSEQ 2023 Update and ShapingSEQ 2023.

The changes between the draft ShapingSEQ 2023 Update and ShapingSEQ 2023 are as a result of:

- Extensive engagement with state agencies, SEQ local governments, industry, the community and other stakeholders during and after the public notification period
- 2,519 submissions received during the public notification period
- Improvements identified by the department.



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Overarching changes

Key changes were made to the document’s structure, length and wording referring to First Nations peoples. The key changes are summarised in Table 1.

Table 1: Summary of key changes to the document style and structure

Key document changes	
<p>A simplified structure and reduced content to improve readability</p>	<p>In response to feedback that the draft plan was too long and complex, the structure has been simplified and shortened. A new section about ‘how to read this plan’ has been included, along with improved explanation of the purpose of each component or layer of the plan:</p> <ul style="list-style-type: none"> • Vision • Regional priorities • Themes • Outcomes (replaces Elements) • Strategies • Priority actions • Regional growth pattern • Sub-regional directions. <p>Unnecessary background material has been removed from the plan to improve readability. After release of ShapingSEQ 2023, a suite of background papers will be published online incorporating the evidence base for the plan and any relevant background material.</p>
<p>Regional priorities</p>	<p>The five regional priorities from the draft plan have been expanded to 10. Feedback on the regional priorities found that more focus should be provided on resilience, biodiversity, First Nations peoples and good design. In response to this, the regional priorities have been expanded to also include these matters. These regional priorities focus on the implementation of the plan and the steps required in the short/medium term to achieve the vision for South East Queensland.</p> <ol style="list-style-type: none"> 1. A sustainable growth pattern 2. More homes, faster – supply, diversity and affordability 3. More social and affordable homes 4. Well-designed communities 5. Integrating land use and infrastructure 6. New economic opportunities and jobs 7. A sufficient pipeline of industrial land 8. Incorporating Aboriginal and Torres Strait Islander knowledge, culture, traditions and aspirations 9. Regional approach to natural hazards 10. Better biodiversity outcomes for growth areas.
<p>First Nations content</p>	<ul style="list-style-type: none"> • First Nations terminology has been made consistent throughout ShapingSEQ 2023. • A greater emphasis on reframing the relationship between the Queensland Government and First Nations peoples has been added.



Changes under each theme



Grow theme

Changes to the Grow theme from the draft ShapingSEQ 2023 Update aim to finalise the dwelling supply targets and dwelling diversity sub-targets. Updated figures and reference to specific planning tools such as SEQ development areas and Potential Future Growth Areas (PFGAs) are provided. The key changes are summarised in Table 2.

Table 2: Summary of changes under Grow

High level policy direction	Description of change
Dwelling supply targets	<p>The distribution of population and dwelling projections were updated across local government areas (LGAs) to reflect the final Model for Urban Land Use and Transport Interaction (MULTI) outputs and changes to the baseline data. This resulted in updated dwelling supply targets and dwelling diversity sub-targets for each LGA which are shown in ShapingSEQ 2023.</p> <p>All LGAs apart from Ipswich have small additional increases to dwelling supply targets. Ipswich has a decreased target with a very minor decrease in Redlands target.</p>
Dwelling diversity sub-targets	<p>Dwelling diversity sub-targets are included for each LGA and shown as percentage split between detached dwellings and attached low, medium and high-rise density dwellings.</p>
Social housing and affordable housing sub-target	<p>The combined 20% social housing and affordable housing target is maintained in ShapingSEQ 2023, to be achieved through a combination of social housing, affordable housing and affordable by design housing. A description of each of these housing types has been included in ShapingSEQ 2023.</p>
Gentle density policy	<p>Changes have been made to improve and clarify the gentle density policy outcome, including an update to the gentle density graphic to clearly show the housing typologies anticipated through this policy. Graphics now clearly align with in text description of gentle density.</p>
High amenity areas	<p>An improved policy framework for high amenity areas is included, with updated criteria and clarity about how the criteria are to be applied. Application of this framework will be done in partnership with local governments.</p>

High level policy direction	Description of change
Regional Land Use Category (RLUC) changes	<p>Inclusion of additional areas in the Urban Footprint to meet dwelling supply targets and diversity sub-targets.</p> <p>RLUC changes makes a total area of approximately 5,250 hectares of additional land in the Urban Footprint in ShapingSEQ 2023 (compared to the current Urban Footprint in ShapingSEQ 2017). This is made up of inclusions in the draft ShapingSEQ 2023 Update (of approximately 3,250 hectares) and an additional approximately 2,000 hectares in the final ShapingSEQ 2023.</p> <p>Please refer to the map at the end of this document for an overview of the RLUC changes.</p>
SEQ development areas (formerly Major development areas)	<p>An update to the purpose of major development areas (MDAs) and subsequent renaming to SEQ development areas.</p> <p>Five SEQ development areas were added (correlating with the areas added to the Urban Footprint) and one removed (Yandina). In total, there are nine SEQ development areas in ShapingSEQ 2023. The purpose of SEQ development areas is to prevent out-of-sequence development by prohibiting development until such time that structure planning has been completed by state or local governments.</p>
Potential Future Growth Areas (PFGAs)	<p>The intent of PFGAs has been updated in ShapingSEQ 2023 to clarify the role of these areas for potential long term dwelling supply. ShapingSEQ 2023 also clarifies that if these areas are required to accommodate urban growth in the future, these areas would be required to undergo detailed structure planning to respond to the local context and may have regulatory provisions though the Planning Regulation or another framework applied, such as a SEQ development area or Priority Development Area (PDA) to prevent development occurring before the detailed planning has taken place.</p> <p>Identification of these areas is not a development commitment nor does it imply that all, or any part of these areas, will be made available for urban development in the future.</p> <p>Two PFGAs were added and one PFGA was removed (converted to Urban Footprint). In total, there are 11 PFGAs in ShapingSEQ 2023.</p>
Growing rural towns and villages	<p>A new strategy (with supporting policy description) has been added to ShapingSEQ 2023 to 'Plan for well-designed growth that integrates sensitively with existing local character and identity and promotes viability of the rural economy'. This strategy allows a local government to propose small-scale expansions of rural towns and villages using the Township Zone.</p>





Prosper theme

Changes to the Prosper theme from the draft ShapingSEQ 2023 Update aim to further protect and enhance employment land significant to the region. The key changes are summarised in Table 3.

Table 3: Summary of changes under Prosper

High level policy direction	Description of change
Employment planning baselines	Updated Queensland Treasury (2023ed) employment planning baselines included in ShapingSEQ 2023.
Regional Economic Clusters (RECs)	<p>Minor change to the strategies relating to RECs to clarify the outcome sought for these areas.</p> <p>Minor clarification to the description of the core components of some RECs in response to local feedback.</p> <p>A new strategy to encourage First Nations business development and economic participation within RECs.</p>
Regional industrial land framework	Minor clarification of the role and scope of the regional industrial land framework.
Major enterprise and industrial areas (MEIAs)	<p>Minor change to strategies related to MEIAs to more clearly articulate the policy intent and the actions required for these areas.</p> <p>Renamed the following MEIAs to better describe the existing location of the industrial area:</p> <ul style="list-style-type: none"> • 'Morayfield (M31) MEIA' to 'Morayfield/Burpengary MEIA' • 'Toowoomba Enterprise Hub (Charlton/Wellcamp) (M26) MEIA' to 'Charlton/Wellcamp (M26) MEIA'. • 'Gatton North (M34) MEIA' to 'Gatton (M34) MEIA'.
Recycling Enterprise Precincts (REPs)	Changes to the locations for possible future Recycling Enterprise Precincts (REPs), with Staplyton, Caloundra, and Toowoomba included in ShapingSEQ 2023 in response to local feedback.
Special Uses	Updated to reference additional high security correctional facilities in the region.
Rural Precincts	<p>Rural subdivision precincts are removed to align with the removal of provisions which were proposed to amend the Planning Regulation to allow for some subdivision in rural towns.</p> <p>The rural precincts are replaced with plan making provisions in Chapter 4 of ShapingSEQ 2023. A local government may make an amendment for urban purposes outside of the Urban Footprint to support an existing rural township or village. The land subject to the proposal must be adjacent and subordinate to an established rural township or village. There are no changes to rural enterprise precincts.</p>

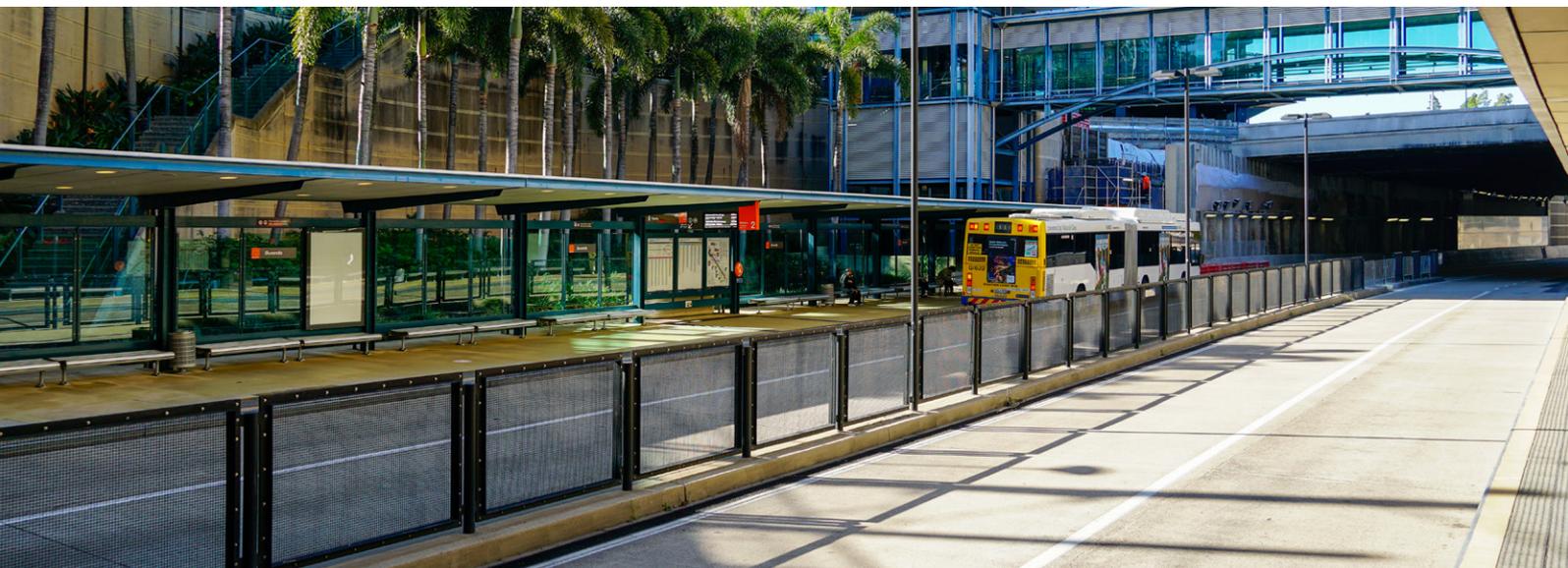


Connect theme

Changes to the Connect theme from the draft ShapingSEQ 2023 Update improve readability through formatting, include an update to the Region-Shaping Infrastructure (RSI) list and provide additional information about the Movement and Place framework. The key changes are summarised in Table 4.

Table 4: Summary of changes under Connect

High level policy direction	Description of change
Outcomes and strategies	<p>Some minor wording changes have been incorporated in response to stakeholder feedback and further information from TMR.</p> <p>An additional strategy has been included for the Movement and Place outcome to further articulate the intent of the plan.</p>
Region-Shaping Infrastructure	<p>Following the assessment (in partnership with TMR) of the proposed amendments to the RSI list, Mount Lindesay Highway has been included on the priority RSI list for the final plan.</p> <p>In ShapingSEQ 2023, the priority RSI list has been reformatted to focus on each item's link to regional land use policy. To provide for a streamlined content in ShapingSEQ 2023, the status of priority RSI items has been removed, and will be captured in the Connect theme background paper.</p>
Alignment to Movement and Place framework	<p>Further information has been provided on delivering a Movement and Place strategy for Queensland. The text box provides further information on TMR's policy work on Movement and Place and links to the forthcoming release of the strategy by TMR.</p>
Strategic public transport system map	<p>Further clarification has been made to this map to routes shown as future high frequency public transport corridors. These updates have converted some corridors to current high frequency public transport corridors as they have existing services running between 7am to 7pm.</p>





Sustain theme

Changes to the Sustain theme from the draft ShapingSEQ 2023 Update aim to ensure strategies are clear, measurable and achieve outcomes. First Nations strategies are updated following engagement with First Nations peoples and Traditional Owners. The key changes are summarised in Table 5.

Table 5: Summary of changes under Sustain

High level policy direction	Description of change
First Nations peoples	<p>Additional content was added to strategies in relation to encouraging early, ongoing consultation focused on the aspirations and interests of Traditional Owners.</p> <p>An update to wording in strategies included empowering Traditional Owners by recognising their Native Title rights, actively providing information and by involving Traditional Owners early and on an ongoing basis in decision-making processes. A new strategy seeks to identify updates to maps relating to Traditional Owners as part of subsequent reviews of ShapingSEQ.</p> <p>The strategy relating to the development of a new SEQ Traditional Owner Cultural Resource Management Plan, and the action related to the development of a new Living on Country Code and guidance, were moved under a priority action which builds on engagement on ShapingSEQ 2023 to jointly develop a First Nations Engagement Framework with First Nations people to input into planning processes.</p>
Enhancing biodiversity	<p>More content was added about the importance of other terrestrial and aquatic species (in addition to the koala). The definition of terrestrial connectivity has been added as this was previously omitted.</p> <p>Two new strategies were added, one aims to minimise the need to clear vegetation to mitigate bushfire hazard by using already cleared areas to achieve buffers and the other relates to effective planning of high risk biosecurity sites to minimise the risk of pests and diseases.</p>
Resilience policy maturity framework	<p>The strategy regarding this framework was updated to refer to the implementation of the whole framework over successive regional plans. The priority action for this framework was updated to relate to the 'Review' pathway as Stage 1 of the Resilience policy maturity framework.</p> <p>The strategy related to Potential Future Growth Areas (PFGAs) in regard to the assessment of natural hazard risk was moved to the Grow chapter to be integrated with other content about PFGAs.</p>
Tree canopy target	<p>The tree canopy priority action and accompanying strategy was retained but moved to the Live theme to align with the Vision of ShapingSEQ 2023 which includes fostering an abundant urban forest through increased tree canopy cover.</p>

High level policy direction	Description of change
Climate change	<p>Additional text about the role and importance of circular economy measures has been removed, as the climate change strategy clearly articulates the policy.</p> <p>The climate change strategy related to the Queensland Government minimising emissions in line with the Paris Agreement has been removed as this is delivered through other government mechanisms.</p> <p>The strategy related to adopting a preferred Representative Concentration Pathway or Shared Socioeconomic Pathway (consistent climate scenario) has been moved to the Resilience strategy which will be delivered as part of future stages of the Resilience policy maturity framework.</p>



Live theme

Changes to the Live theme from the draft ShapingSEQ 2023 Update aim to ensure strategies are clear, including renaming of work programs and additions to Great places. The key changes are summarised in Table 6.

Table 6: Summary of changes under Live

High level policy direction	Description of change
Valuing good design, including subtropical design	<p>Inclusion of consideration of diverse cohorts of people when designing public and open spaces has been added as an outcome.</p> <p>There is an additional strategy for Working with the weather, to recognise the contribution of areas with natural features, greenspace and water in mitigating the extremes of weather.</p>
Health and wellbeing	<p>More information about sport and recreational opportunities, including using the region's natural assets, was included in Health and wellbeing through the built environment.</p>
Density Done Well Series	<p>Renamed to Distinctly Queensland Design Series.</p>
Tree canopy target	<p>The tree canopy priority action and accompanying strategy was moved from the Sustain theme to the Live theme to align with the Vision of ShapingSEQ 2023 which includes fostering an abundant urban forest through increased tree canopy cover.</p>
Great places	<p>Additional great places identified at Gympie Terrace, Noosaville and Victoria Park.</p>

Sub-regional directions

The sub-regional directions for the four sub-regions of SEQ – the Metro sub-region, Northern sub-region, Western sub-region and Southern sub-region have been updated. Detail around expansion areas and minor updates to policies have been added.

Table 7: Summary of changes to sub-regional directions

High level policy direction	Description of change
Inter-Urban Break	More content was added about the values in the Northern Inter-Urban Break. The Southern Inter-Urban Break now references the hinterland to coast critical corridors.
World Surfing Reserve	Reference was added to the World Surfing Reserve from Laguna Bay to North Sunshine Beach in the Northern sub-region.
Further detail around intent/expectations for growth areas	Further detail (or updates) for expansion areas was provided including: <ul style="list-style-type: none"> • Elimbah • Southern Thornlands • Burpengary East • Narangba • Yandina • Cooroy • Thagoona • Toowoomba • Harrisville • West Toowoomba
Local refinements	In response to feedback received on the sub-regional directions, minor updates were made to clarify how the policies apply at specific locations.
Regional water supply	Incorporated updates from Seqwater.



Changes to delivery chapter

The draft ShapingSEQ 2023 Update outlined the attributes of the implementation assurance framework that is sought for the plan. This was supported by a high level description of the governance arrangements.

ShapingSEQ 2023 has been updated to include additional detail on the implementation assurance framework, strengthened narrative about stakeholder roles and responsibilities, delivery of strategies by each theme and updated priority actions for implementation. There are 13 priority actions identified in ShapingSEQ 2023, expanded from the 12 included in the draft ShapingSEQ 2023 Update.

Feedback from consultation regarding delivery and governance has been considered in amending implementation items across ShapingSEQ 2023, and the development of the delivery chapter (Chapter 4). Greater detail regarding the link between monitoring, reporting and escalation processes and pathways for decision-making in the governance framework has been provided.

Table 8: Summary of changes to implementation actions from draft to final

Draft ShapingSEQ 2023 Update Actions	ShapingSEQ 2023 Priority Actions	Change from draft to final
Grow		
Dwelling supply targets	Priority Action 1: Streamlined ShapingSEQ alignment planning scheme amendments	A new priority action has been included that details the streamlined amendment process for the integration of Grow strategies into planning schemes, where recalibration of policy is required to meet the ShapingSEQ 2023 targets. This replaces the existing actions regarding the ShapingSEQ 2023 targets, which referenced policy changes for local governments to make and housing supply statements to be prepared.
Gentle density and dwelling diversity sub-targets		
High amenity areas	Priority Action 2: High amenity areas	Updated to align with the improvements to the high amenity areas policy outlined above.
Prosper		
RECs	Priority Action 3: Strengthening RECs	No change.
Industrial land	Priority Action 4: Regional industrial land framework	No change.
Regional activity centres	Priority Action 5: Regional activity centres	No change.
Connect		
No action in draft ShapingSEQ 2023 Update	Priority Action 6: Integrated land use and infrastructure modelling capability	A priority action under the Connect theme has been added to reflect the ongoing integrated land use and infrastructure modelling capability to support the implementation of ShapingSEQ 2023.

Draft ShapingSEQ 2023 Update Actions	ShapingSEQ 2023 Priority Actions	Change from draft to final
Sustain		
Living on country planning policy and practice guidance	Priority Action 7: First Nations engagement framework	Priority action has been amended to reflect the ongoing engagement with First Nations peoples that has commenced from the draft, through to finalising ShapingSEQ 2023 and ongoing through its implementation.
Bioregional planning	Priority Action 8: Bioregional Planning for PFGAs	No change.
No-go future development areas	Priority Action 9: Resilience policy maturity framework	The two actions in the draft ShapingSEQ 2023 Update reflect two tasks within stage 1 (review pathway) of the resilience policy maturity framework.
Resilience (high risk areas)		These actions have been combined and integrated into one priority action for greater clarity.
Urban heat mitigation	Priority Action 10: Heat hazard mitigation	Minor change to action, with outcomes regarding tree canopy cover moved from this action to a new priority action under Live.
Live		
Design	Priority Action 11: Distinctly Queensland Design Series	Minor changes to wording to reflect Distinctly Queensland Design Series rather than the Density Done Well Series.
No action in draft ShapingSEQ 2023 Update	Priority Action 12: Urban tree canopy	Action has moved from the Sustain theme to the Live theme.
Delivery		
High level description in the ShapingSEQ 2023 Update	Priority Action 13: Implementation assurance framework	Priority action for the continued development and refinement of the implementation assurance framework for the delivery of ShapingSEQ 2023.



Schedule of mapping changes

The key changes to maps are outlined below:

- Note – maps in the final plan are based on re-styled ShapingSEQ 2017 maps.
- Note – maps may include features from another map series in ShapingSEQ. Please consider all changes in the table below when reviewing changes per map.

Table 9: Schedule of mapping changes from draft to final

Map/Figure	Description of change from draft to final ShapingSEQ 2023
All maps/general	<ul style="list-style-type: none"> • Update disclaimer reference to mapping disclaimer on the inside cover of the document • Update to label locations • Remove reference to department and replace with the Queensland Government • Update RLUC base layer • Adjustment to symbology
Map 1 - Traditional Owners	<ul style="list-style-type: none"> • Update to map title and disclaimer
Map 2 - Vision of SEQ at 2046	<ul style="list-style-type: none"> • Update planned density of total dwellings hexagon layer to reflect updated MULTI model output • Update title, legend and disclaimer to clarify map is conceptual only • Adjustment to symbology • Add high frequency public transport network to complete the strategic transport network
Map 4 - Regional relationships	<ul style="list-style-type: none"> • Minor illustrative changes
Map 5 - Grow	<ul style="list-style-type: none"> • Update RLUC based on approved Urban Footprint changes • Update SEQ development areas (former MDAs) based on approved changes • Update PFGAs based on approved changes and minor shifts in PFGA point locations • Update PDAs based on updated data available
Map 6 - Potential Future Growth Areas	<ul style="list-style-type: none"> • Update PFGAs based on approved changes and minor shifts in PFGA point locations
Map 7 - Proposer – Economic areas	<ul style="list-style-type: none"> • Update to MEIA point locations to reflect MEIA regulatory boundary (no change in total point – minor shift in point locations only) • Update State Forests based on updated data available

Map/Figure	Description of change from draft to final ShapingSEQ 2023
Map 9 - Regional priorities for industrial land	<ul style="list-style-type: none"> • Amend strategic industrial locations based on shifted PFGA points • Slight shift in potential recycling enterprise precinct locations • Update to MEIA point locations to reflect MEIA regulatory boundary (no change in total point – minor shift in point locations only)
Map 10 - Connect – Strategic public transport systems	<ul style="list-style-type: none"> • Minor amendments in high frequency public transport network
Map 12 - Region-Shaping Infrastructure	<ul style="list-style-type: none"> • Addition of Mount Lindesay Highway as RSI • Re-numbering of RSI labels • Adjustment to symbology • Add high frequency public transport network to complete the strategic transport network
Map 13 - Native Title	<ul style="list-style-type: none"> • Update to map disclaimer • Update Native Title determinations and claims based on updated data available for the Native Title Tribunal
Map 14 - Sustain – Indigenous landscape values	<ul style="list-style-type: none"> • Update to map disclaimer • Shift of map inset to outside SEQ region to ensure it does not cover land within SEQ
Map 15 - Sustain – Regional biodiversity network	<ul style="list-style-type: none"> • Correction to MSES marine park • Updated to reflect updated MSES data
Map 16 - Sustain – Koala Habitat	<ul style="list-style-type: none"> • Updated to reflect updated koala data
Map 17 - Sustain – Regional landscape values	<ul style="list-style-type: none"> • Update to Southern Inter-Urban Break to extend indicative arrows to partly reflect the coastal to hinterland biodiversity corridors provided by City of Gold Coast • Adjustment of layer placement to elevate Regionally Significant Scenic Amenity above ocean layer
Map 18 - Sustain – Natural economic resource areas	<ul style="list-style-type: none"> • Adjustment of layer placement to elevate State Forests above Urban Footprint layer • Update State Forests based on updated data available
Map 19 - Live – Some great places	<ul style="list-style-type: none"> • Update to reflect final list of Great Places
Map 20 - Regional land use categories	<ul style="list-style-type: none"> • Update RLUC to reflect Urban Footprint changes

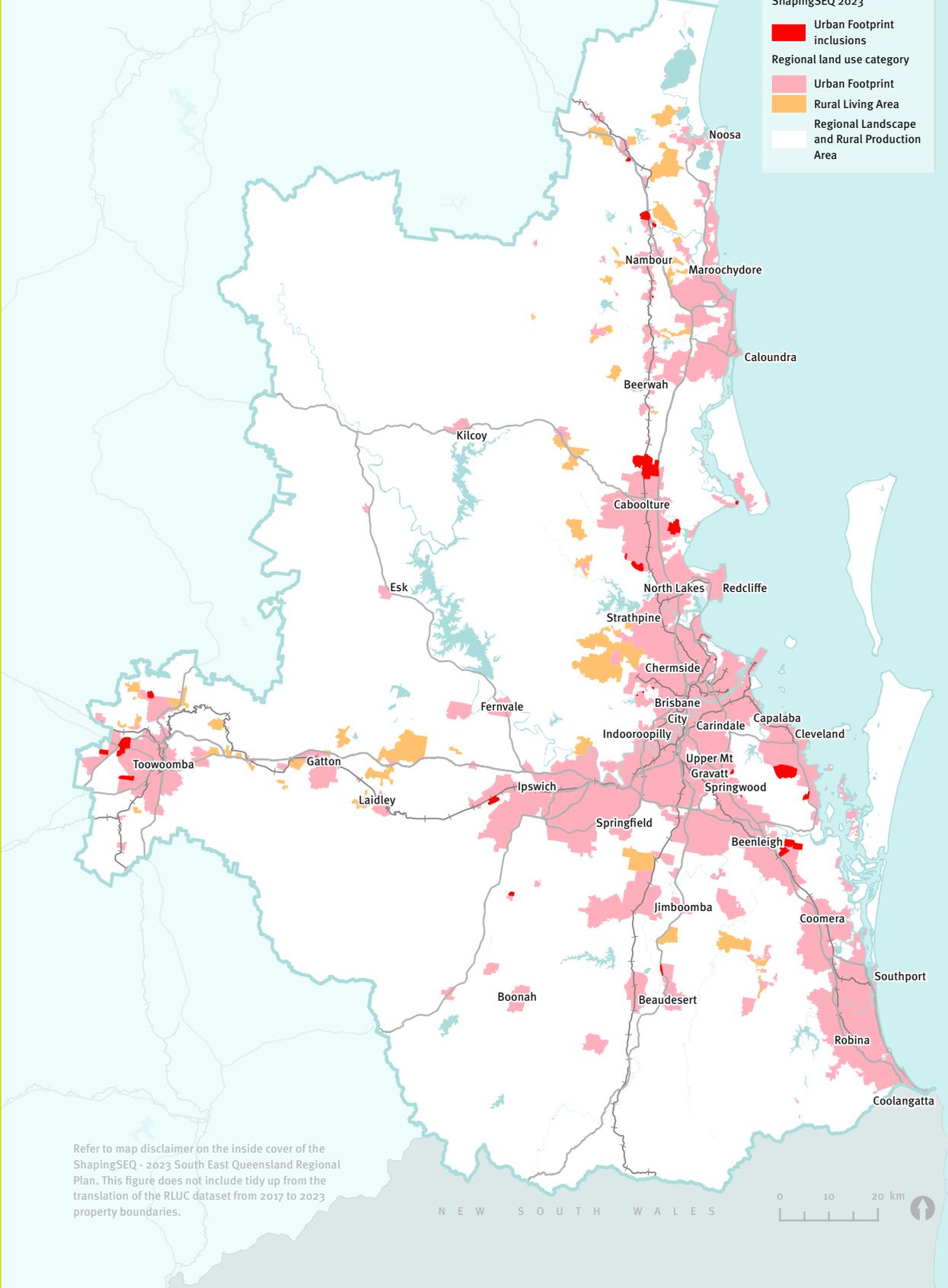
Map/Figure	Description of change from draft to final ShapingSEQ 2023
Map 22 - The Metro sub-region	<ul style="list-style-type: none"> • Update planned density of total dwellings hexagon layer to reflect updated MULTI model output • Update title, legend and disclaimer to clarify map is conceptual only
Map 23 - The Northern sub-region	<ul style="list-style-type: none"> • Adjustment to symbology • Add strategic transport network layer • Update to include additional Olympic and Paralympic venue at Logan • Update PFGAs based on approved changes and minor shifts in PFGA point locations
Map 24 - The Western sub-region	<ul style="list-style-type: none"> • Additional expansion areas to reflect RLUC approved changes of relevance • Amend strategic industrial locations based on shifted PFGA points • Slight shift in potential recycling enterprise precinct locations
Map 25 -The Southern sub-region	<ul style="list-style-type: none"> • Update to MEIA point locations to reflect MEIA regulatory boundary (no change in total point – minor shift in point locations only)
Map 26 - Areas of regional interest	<ul style="list-style-type: none"> • Update to Priority Agricultural Areas to remove new areas of Urban Footprint



Regional Land Use Category Changes Summary (ShapingSEQ 2023)

Summary of Regional land use category changes for ShapingSEQ 2023

- Urban Footprint inclusions
- Regional land use category
- Urban Footprint
- Rural Living Area
- Regional Landscape and Rural Production Area



Refer to map disclaimer on the inside cover of the ShapingSEQ - 2023 South East Queensland Regional Plan. This figure does not include tidy up from the translation of the RLUC dataset from 2017 to 2023 property boundaries.